

Montana Legislative Services Division

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444-3036 3-18-201

Office of the Executive Director

February 9, 2011

To: Representative Jon Sesso, Şenator Carol Williams

From: Susan Byorth Fox

Re: Information request on bills with legal or constitutional concerns noted

This is in response to your information request for a list of all the bills that have a notation regarding the legality or constitutionality of the bill draft requests. Attached is a spreadsheet with a list of bills for which the drafter noted any legal or constitutional concerns. I gleaned this information by referring to the front page of each bill draft junque file (which I explained to your in a previous letter). (Bills requested by interim committees indicate agency bills.)

This list is not exhaustive or complete. There are bills still being drafted. Some bills may be amended through the process to resolve the legal or constitutional concerns. Other bills may have had concerns raised elsewhere and may not have been readily apparent. Because drafting a bill is different for each drafter, requester, and bill, there is no standardized approach by the drafters for identifying every legal concern.

The drafter or legal director *cannot determine* the legality or constitutionality of a bill, only the courts can decide that, so it should not be assumed that all of these bills that are listed in the attachment are unconstitutional, nor that the bills would necessarily be invalidated if challenged.

Given the issues that have arisen this session regarding bills with legal or constitutional concerns, it is important to explain the Legislative Service's Division legal review process. A bill drafter notifies the legislator who requested the bill of any known legal or constitutional concerns with a bill. This is to let the requester know ahead of time and give them the options on how to proceed. The bill draft requestor has ultimate authority and decision-making over the contents of the bill and the drafter documents that for the record. The drafter notes whether conformity to the state and federal Constitutions was considered, not that the bill conforms. After the requestor review the bill, it proceeds to legal review, and the legal director again reviews the bill and may identify any additional constitutional or legal concerns. If additional concerns are identified, the legal director communicates those concerns to the drafter and the drafter in turn notifies the requestor.

If you have any questions, please contact me.

cc: Senator Jim Peterson

Representative Mike Milburn

Bills with legal and constitutional concerns raised by MT Legal Services.

Allow sex to be considered in certain insurance coverage	Republican	Warburton, W	HB 283	LC0855
Revise subdivision and platting act	Republican	Stahl W	SB 209	1.0815
Regulate the use of private transfer fee covenants Require agencies to summarize rules and conform rules to law	Republican Republican	Lake, B	SB 146 SB 127	LC0796
Require administrative rules to be approved by interim committees	Republican	Lake, B	SB 145	LC0791
Provide military income tax exemptions	Republican	Klock, H	HB 168	LC0789
Nullify federal health care laws	Republican	Jackson, V	SB 161	LC0779
Clarify prohibition on recreational access to ditches	Republican	Vincent, C	HB 309	LC0762
Coordination between counties, districts, and federal government	Republican	Hinkle, G	SB 117	LC0711
Encourage manufacture of ammunition in Montana to ensure availability	Republican	Hinkle, G	SB 371	LC0708
Direct Dept. of Transportation to implement statewide compatible mods to GVW	Republican	Connell, P	HB 246	LC0663
Establish net client hunting use as outfitter property	Republican	Harris, B	HB 413	LC0660
Criminalize offense involving death to an unborn child	Republican	Regier, K	HB 167	LC0623
Prohibit state gov't from administering fed health insurance purchase requirement	Republican	Wittich, A	SB 125	LC0612
Provide for protection of rights through actions against public officials	Republican	Wittich, A	SB 150	LC0608
	Republican	Smith, C		LC0592
Disclosure of financial support of civil suits against industrial operations	Republican	Harris, B	HB 412	LC0575
Provide for student scholarship organizations and tax credits for donations	Republican	Lewis, D	SB 282	LC0550
Require resignation of legislative seat prior to taking government job	Republican	Peterson, K	HB 145	LC0549
Provide for budget sessions and general sessions of legislature	Republican	Peterson, K	HB 362	LC0543
Provide that employment of an unauthorized alien is unlawful	Republican	Howard, D	HB 274	LC0542
Redistribute certain revenue and income to state general fund	Republican			LC0527
Reduce certain general fund transfers	Republican	Hollandsworth, R		LC0525
Prohibit mixing zones for city wastewater discharge	Republican	Stahl, W	HB 162	LC0490
Require offset of state land acquisitions	Republican	Rrenden I	HB 302	LC0352
Provide for minimum instream flow for certain fisheries	Republican	Barrett, D	SB 263	LC0190
Revise involuntary commitment of alcoholics	Republican	Shockley, J	SB 24	LC0106
Revise parental notice of abortion and judicial bypass	Republican	Shockley, J	SB 97	LC0098
Court dismissal of case with no action	Republican	Shockley, J	SB 21	LC0086
Provide sheriff sole authority to hire/fire detention/law enforcement officers	Republican	Shockley, J	SB 18	LC0077
Require admin of detention facility by sheriff, chief of police or dept of corr	Republican	Shockley, J	SB 17	LC0076
Restrict authority of FWP to regulate ammo or firearms for hunting	Republican	Hinkle, G	HB 159	LC0048
	Republican	Hinkle, G	SB 116	LC0041
Prohibit disclosure of certain hunters' information	Republican	Hinkle, O	SR 115	1 00035
SHORT TITLE Shoriff must authorize federal employee arrest search or seizure	PARTY	REQUESTER	BILL #	LC #

Bills with legal and constitutional concerns raised by MT Legal Services.

Direct Dept of Corrections to terminate certain prison industries contracts	Republican	Greef, E	HB 519	LC 1852
Revise laws relating to arbitration for public labor contracts	Republican	Knox, J	HB 527	LC 1792
Challenge of certain water rights during adjudication	Republican	Jackson, V	SB 316	LC 953
Prohibit infringement of constitutional right to nullify certain fed legislation	Republican	Kennedy, D	HB 382	LC2097
Provide for interstate wolf management compact	Republican	Randall, L	HB 554	LC2081
Require landowner compensation for merchant transmission lines	Republican	Yates, M	HB 504	LC2019
Provide for 14th amendment state compact on birth records	Republican	Knox, J	HB 493	LC2009
Referendum to revise parental notice of abortion and judicial bypass	Republican	Bennett, G		LC1968
Revise taxpayer subsidies of electricity purchase from municipal utilities	Republican	Buttrey, E	SB 245	LC1944
Transfer management of certain federal public lands	Republican	Hendrick, G	HB 506	LC1938
Amend MAPA to allow non-attorney representation before agencies	Republican	O'Neil, J	HB 455	LC1901
Require impoundment of license plates if driver is uninsured	Republican	Buttrey, E	SB 259	LC1855
Nullify federal endangered species act	Republican	Kerns, K	HB 321	LC1839
Enact interstate compact for enforcement of firearms freedom laws	Republican	Kerns, K	HB 448	LC1837
Criminalize enforcement of certain federal firearms laws	Republican	Kerns, K	HB 381	LC1836
Revise laws relating to water quality standards and provide alternatives	Republican	Osmundson, R	HB 352	LC1825
Discontinue state employee efforts related to federal health care reform	Republican	Burnett, T	HB 284	LC1823
Restore the right of a fully informed jury	Republican	Wagner, B	HB 332	LC1811
Prohibit sanctions related to health insurance purchase decisions	Republican	Maclaren, G		LC1765
Prohibit immigration sanctuary policies by local governments	Republican	Howard, D	HB 492	LC1741
Allow motorized access to public lands for game retrieval	Republican	Kary, D	HB 148	LC1717
Revise statutes on practice of law	Republican	O'Neil, J	HB 371	LC1706
Resolution asserting state sovereignty	Republican	More, M		LC1682
Revise penalty for fraudulent workers' compensation claims	Republican	Brodehl, R	HB 311	LC1625
Repeal teacher tenure	Republican	Skees, D		LC1619
Repeal Montana renewable power production & rural ecnome development act	Republican	Skees, D	HB 244	LC1618
Require state to back transactions of state business with gold & silver coin	Republican	Wagner, B	HB 513	LC1606
Define scope/boundaries of human sexuality/reproduct ed in K-12 public schools	Republican	Smith, C	HB 456	LC1562
Require all public and private employers to use E-Verify program	Republican	Stahl, W	HB 440	LC1536
Provide that Montanans do not have to buy health insurance	Republican	Priest, J		LC1512
Revise laws governing qualifying small power production facility purchases	Republican	Priest, J	SB 225	LC1490
Make daylight savings time official in Montana; don't return to standard time	Republican	Hansen, K	HB 500	LC1347
Provide for an interstate compact related to health care freedom	Republican	Smith, C	HB 312	LC1334
Provide confidentiality of livestock testing info collected by Livestock Dept	Republican	Cook, R	HB 294	LC1330
Revise laws related to intrastate production, processing & consumption of food	Republican	Burnett, T	HB 443	LC1289
Referendum to require election of supreme court justices from districts	Republican	Balyeat, J	SB 268	LC1003
Revise education laws to provide for civics from kindergarten through 12	Republican	Hale, A	HB 347	LC0890
Revise health laws regarding abortion	Republican	Hale, A		LC0889

Bills with legal and constitutional concerns raised by MT Legal Services.

LC0270 LC0277 LC0288 LC0389	LC 2170 LC0193	LC0206	LC1754 LC2069	LC1624	LC1620 LC1621	LC1316	LC0947	LC0847	LC0808	LC0761	LC0628	LC0095	LC0066	LC0042	I.C 459	LC 2091	LC 1969	LC 1281	LC 1681	LC 937	LC 1966	LC 1939
HB 124 HB 125 SB 76 SB 61	SB 386 HB 104	SB 7	SB 308 SB 311	HB 256	HB 507 HB 190	SB 284	SB 182	HB 482	HB 203	SB 240	HB 73	SB 250	SB 297	SB 6	11000	HB 600	HB 591	HB 585	HB 544	HJ 14	HB 534	HB 550
Economic Affairs Interim Economic Affairs Interim Children, Families, Healtl Law And Justice Interim	Phillips, M Energy & Telecom	Keane, J	Larsen, C Gallus, S	Wilmer, F	Bennett, B Bennett. B	Blewett, A	Van Dyk, K	Phillips, M	Menahan, M	Moss. L	Hollenbaugh, G	Kaufmann, C	Keane, J	Keane, J	Balveat I	Skees, D Maclaren G	Skattum, D	Hansen, K	More, M	Wagner, B	Howard, D	Kary, D
nterim nterim Health, & Huma terim Committee	Democrat nunications Inter	Democrat	Democrat Democrat	Democrat	Democrat Democrat	Democrat	Democrat	Democrat	Democrat	Democrat	Democrat	Democrat	Democrat	Democrat	Republican	Republican	Republican	Republican	Republican	Republican	Republican	Republican
Economic Affairs Interim Create a state-level health insurance exchange Economic Affairs Interim Generally revise insurance and securities laws Children, Families, Health, & Huma Provide parole for those sentenced to custody of DPHHS and state facility Law And Justice Interim Committee Allow admission of prior crimes in sexual offense crimes against children	Phillips, M Democrat Generally revise oil & gas tax holiday Energy & Telecommunications Inter Clarify law to limit purchas from electric supplier to meters on date certain	Require price of any renewable energy credit for sale or use in state be listed	Provide for criminal offense for refusal of alcohol testing Clarify laws relating to term limits	Provide for disposition of remains of military personnel	Create safe Montana highways act Prohibit collection agency reporting medical debt to credit rating agency	Generally revise law regarding insurance for legislators	Eliminate 2 advisory units for board of regents	Clarifying conservation/management responsibilities for wild buffalo and bison	Allow evidence of other crimes in prosecution of sexual offenses	Revise laws related to street lighting improvement districts	Recover costs and fees for unlicensed practice of a trade or profession	Require bars to have outside cameras	Provide a separate process for coal beneficiation	Fee for PowerPoint presentation to Legislature or committee	Provide for control of wolves	Resolution regarding Patient Protection and Affordable Health Care Act Referending on freedom to choose health care coverage	Provide special education scholarships	Require public disclosure of contracts with outside counsel for state agencies	Provide abortion screening to prevent provider negligence and patient coercion	Provide state sovereignty through local coordination	Require proof of citizenship to receive state services	Establish state authority over EPA on regulation of greenhouse gases